You could separate options into "procedural" options and "substantive" options. This identifies a "substantive" option.

404(c) Substantive Option: Geographic Area by Type of Activity

	Metallic sulfide mining	Activities other than
		metallic sulfide mining
Zone 1 (probably less than a	404(c) Action:	404(c) Action:
million acres): Land inside		
exterior boundaries drawn to	EPA could prohibit discharge	EPA could restrict discharge
encompass waters and wetlands	of dredged or fill material	of dredged or fill material
that may be used as discharge	associated with metallic sulfide	associated with activities other
sites of dredged or fill material	mining.	than metallic sulfide mining,
associated with metallic sulfide		and does so based on some
mining (including Pebble &		sort of compatibility test
facilities (road, millsite, etc),		similar to a refuge
and perhaps Kemuk &		compatibility test, but tailored
facilities)		to 404(c) concerns.
Zone 2 (probably about 5	404(c) Action:	404(c) Action (same as
million acres surrounding		above):
land within Zone 1): Land	EPA could take a position that	
outside exterior boundary	in the event of discovery of	EPA could restrict discharge
describe above but inside	metallic sulfide deposits, EPA	of dredged or fill material
exterior boundary of latest draft	will evaluate for purposes of	associated with activities other
refuge map of Kvichak and	future 404(c) action.	than metallic sulfide mining.
Nushagak drainages (about 6		EPA does so based on some
million acres).		sort of compatibility test,
		similar to a refuge
		compatibility test, but tailored
		to 404(c) concerns.